

<b>ADULTS AND COMMUNITIES SCRUTINY COMMITTEE</b>	AGENDA ITEM No. 5
<b>10 SEPTEMBER 2019</b>	<b>PUBLIC REPORT</b>

Report of:	Charlotte Black - Service Director, Adults and Safeguarding	
Cabinet Member(s) responsible:	Councillor Wayne Fitzgerald - Deputy Leader and Cabinet Member for Adult Social Care, Health and Public Health	
Contact Officer(s):	Fiona Adley, Head of Mental Health and Learning Disabilities Commissioning, CCC and PCC	Tel. 07720 531347

**PETERBOROUGH MENTAL HEALTH SECTION 75 PARTNERSHIP AGREEMENT: ANNUAL REPORT 2018-2019**

<b>R E C O M M E N D A T I O N S</b>	
<b>FROM:</b> Oliver Hayward, Assistant Director, Commissioning, CCC and PCC	<b>Deadline date:</b> N/A
<p>It is recommended that the Scrutiny Committee:</p> <ol style="list-style-type: none"> <li>1. Endorses the report as a full account of service and financial performance, activity and outcomes under the Partnership Agreement.</li> <li>2. Endorses the revised Mental Health Section 75 Partnership Agreement including the uplift of £221,000 on the 2014 investment which addresses under-funding in non-pay, learning and development, management costs inc. Approved Mental Health Practitioner service management and the Prison Social Worker.</li> </ol>	

**1. ORIGIN OF REPORT**

1.1 This report is written and presented by the Cambridgeshire and Peterborough NHS Foundation Trust (CPFT) as an account of the discharge of the responsibilities for mental health delegated to them through the Mental Health Section 75 Partnership Agreement for the year 2018-19.

**2. PURPOSE AND REASON FOR REPORT**

- 2.1 This report updates the Committee on service and financial performance, activity and outcomes under the Mental Health (MH) Section 75 Partnership Agreement 2018-19. As a significant focus for the year was to review and renew the Partnership Agreement, a report on the outturn of this work and the new Agreement is included.
- 2.2 This report is for the Adults and Communities Scrutiny Committee to consider under its Terms of Reference Part 3, Section 4 - Overview Scrutiny Functions, paragraph number 2.1

Functions determined by Council:

1. Adult Social Care

- 2.3 The mental health services delivered under the duties delegated to CPFT through the Mental Health Section 75 Partnership Agreement support delivery of the Council’s corporate objective of improving the quality of life of all its people and communities, helping to ensure that all communities benefit from growth and the opportunities it brings by supporting access to good quality, specialist assessment, treatment and support for adults aged 25 years and over living with mental health problems in Peterborough. In particular it supports achievement of the following strategic objectives:

- Keep all our communities safe, cohesive and healthy
- Achieve the best health and wellbeing for the city

It also supports achievement of:

- Driving growth, regeneration and economic development
- Improving educational attainment and skills
- Safeguarding vulnerable children and adults

**3. TIMESCALES**

Is this a Major Policy Item/Statutory Plan?	<b>NO</b>	If yes, date for Cabinet meeting	N/A
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**4. BACKGROUND AND KEY ISSUES**

- 4.1 Peterborough City Council (PCC) has delegated the delivery of mental health services and specified duties to the Trust for people with mental health needs aged 18 years and over to the Cambridgeshire and Peterborough NHS Foundation Trust (CPFT) through a Partnership Agreement under Section 75 of the National Health Service Act 2006. This is known as ‘The Mental Health Section 75 Partnership Agreement’/‘The Agreement’. The intention is to enable delivery of an integrated health and social care mental health service which is so well co-ordinated that it appears to services users and carers it is being delivered by one organisation - seamlessly.

**4.2 Main Issues**

- 4.2.1 This report covers the following areas:
- Alignment with Corporate Priorities
  - Service performance, activity and outcomes
  - Financial performance

- Revision of the Mental Health Section 75 Partnership Agreement and agreement of a new agreement 2019-20.

#### 4.2.2 Activity 2018/19

Delayed Transfer of Care (DTC): During 2018-19 no DTCs were attributable to adult social care for adults or older people with mental health problems.

The proportion of Adults in contact with secondary mental health care services in paid employment on Care Programme Approach (CPA), aged 18-69 at year end was 15.9% against a target of 12.5%.

The proportion of adults in contact with secondary mental health services living independently with or without support on CPA, aged 18-69 was 82.2% in March against a target of 75%.

The proportion of adults on CPA, aged 18-69 who have had annual reviews is 100%.

### 4.3 Staffing

4.3.1 At year end, there were 6.71 vacancies. See Table below.

4.3.2

	Total Vacancies December 2018	Total Vacancies March 2019
<b>Professional Lead</b>	<b>0.29</b>	<b>0.29</b>
<b>Team Leader</b>	<b>1.0</b>	<b>1.0</b>
<b>Senior Practitioner</b>	<b>0.0</b>	<b>0.00</b>
<b>Social Workers</b>	<b>4.62</b>	<b>3.02</b>
<b>Support Workers</b>	<b>3.4</b>	<b>2.4</b>
<b>Total</b>	<b>9.31</b>	<b>6.71</b>

### 4.4 Care Packages Budgetary Performance

4.4.1 On 1 April 2018, the total financial commitment to care packages for adults and older people with mental health problems was £1,394k. On 31<sup>st</sup> March 2019, commitments had decreased by £192k (14%). How this was divided between adults and older people's mental health is shown in 4.4.2 and 4.4.3 below.

Mental Health Activity	Start	Q1	Q2	Q3	March	Movement
AMH	922	963	884	823	772	-150

OPMH	471	472	470	453	429	-42
Total	1,394	1,435	1,354	1,276	1,201	-192

#### 4.4.2 Adult Mental Health

The final position is a £150k favourable movement against a budget of £922k broken down as follows:

AMH Activity	Start	Q1	Q2	Q3	March	Movement
Nursing	53	53	53	53	53	0
Residential	594	696	661	582	569	-25
Short Stay / Respite	35	1	1	1	1	-34
Direct payments	234	232	193	183	132	-102
Homecare	384	390	390	385	368	-16
Daycare	2	2	2	2	2	0
	1,303	1,374	1,300	1,208	1,125	-178
Client income	-49	-47	-52	-48	-38	12
Health / Other Income	-331	-364	-365	-336	-316	16
	-381	-411	-417	-384	-353	28
Total	922	963	884	823	772	-150

The number of Adult Mental Health (AMH) Service users was 97 at year end broken down as follows:

AMH service users	Start	Q1	Q2	Q3	March	Movement
Nursing	1	1	1	1	1	0
Residential	16	17	16	15	14	-2

Short Stay / Respite	1	0	0	0	0	-1
Direct payments	35	34	31	29	30	-5
Homecare	42	43	46	45	40	-2
Daycare	1	1	1	1	1	0
	96	96	95	91	86	-10
Client income	86	81	77	74	70	-16
Health / Other income	19	21	21	19	17	-2
	105	102	98	93	87	-18
Unique Service user numbers	101	99	100	98	97	-4

#### 4.4.3 Older People's Mental Health

The final position for older people's mental health (OPMH) was a £42k favourable movement against a budget of £471k broken down as follows.

<b>OPMH Activity</b>	<b>Start</b>	<b>Q1</b>	<b>Q2</b>	<b>Q3</b>	<b>March</b>	<b>Movement</b>
Nursing	162	134	134	134	143	-19
Residential	222	225	223	237	235	13
Short Stay / Respite	0	0	0	0	1	1
Direct payments	86	75	81	71	57	-29
Homecare	176	185	181	174	143	-33
Assistive Technology	0	0	0	0	0	0
	646	618	619	616	580	-66
Client income	-87	-66	-65	-66	-58	29
Health / Other Income	-88	-81	-84	-97	-93	-5
	-175	-146	-149	-163	-151	23

Total	471	472	470	453	429	-42
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The number of Older Persons Mental Health Service users was 37 at year end broken down as follows:

OPMH service users	Start	Q1	Q2	Q3	March	Movement
Nursing	4	3	3	3	4	0
Residential	8	8	8	8	8	0
Short Stay / Respite	0	0	0	0	1	1
Direct payments	5	5	5	5	4	-1
Homecare	19	20	21	21	17	-2
Assistive Technology	0	0	0	0	0	0
	36	36	37	37	34	-2
Client income	27	29	26	25	21	-6
Health / Other income	10	9	10	11	12	2
	37	38	36	36	33	-4
Unique Service user numbers	41	42	41	41	37	-4

#### 4.5 Review of The Mental Health Section 75 Partnership Agreement

4.5.1 The Section 75 Partnership Agreement was under review through 2018/19. The 2019/20 Agreement has been signed by the 2 Councils and has been through the governance processes within CPFT. Final sign off by CPFT will be at their Board meeting on 29<sup>th</sup> September 2019. However, it has been agreed that the new arrangements will be operationalised from August 2019. See Appendix 1.

The updated Agreement provides a robust legal framework that will support effective partnership working and protects the interests of all parties. The Agreement is for 1 year from 1 April 2019 to 31 March 2020 and is renewable year on year by agreement of both parties, a shorter period than for previous agreements, providing greater flexibility for adjustment by both parties. It updates the vision, aims and objectives for mental health services in line with the Council's corporate priorities and strategic direction and provides an improved framework for reporting service performance, activity and outcomes, ensures compliance with the General Data Protection Regulations 2018. It also ensures that the service is appropriately funded with an additional £220k allocated to address

underfunding in non-pay, training and development and staffing costs. Total investment through the Mental Health Section 75 Partnership Agreement 2019-20 is £1,482,328. (Appendix 1)

The Agreement includes an Annual Workplan which will address the areas listed below as priorities to ensure ongoing improvement in outcomes for people with mental health problems and their families/ carers, effective discharge of the delegated responsibilities and effective use of the Council's investment:

1. **Social Care Delivery Model:** Variation in social work practice across Cambridgeshire and Peterborough addressed.
2. **Management Arrangements:** Strong management and leadership for social care staff.
3. **Carers:** A consistent approach to carers assessment with assessments being completed by CPFT MH practitioners for those whose cared for person is supported by CPFT
4. **Complaints:** Complaints are managed effectively and within the timescales and requirements set for Local Authorities and Members/MP Enquiries and Freedom of Information Requests are managed effectively and within the timescales and requirements set for Local Authorities.
5. **Financial Quality Assurance (Panel):** Processes are consistent with standards in Adult Social Care and ensure the best outcomes for clients.
6. **Information Sharing:** An information sharing agreement which ensures compliance with the law and facilitates information sharing to improve outcomes at an individual and service level.
7. **Safeguarding:** Safeguarding processes are effective and delivered to the standards/requirements set for Local Authorities.
8. **Care Act Assessments:** Care Act assessments are carried out consistently.
9. **Allied Mental Health Professional Service (AMHP):** Robust, cost effective AMHP service and cost effective arrangements for 2019 Christmas period are effective.

4.5.2 Total investment in the Section 75 Partnership Agreement is £1,482,328. This is an increase of £221,000 on investment through the previous Agreement (2014) i.e. there had been no uplift to the initial investment. The uplift rectifies under funding in a number of key areas:

- Non-pay (£50,000)
- Learning and Development (£47,000)
- Management costs inc. AMHP service (£95,000)
- Prison Social Worker (£29,000)

## 4.6 Quality

4.6.1 Mental Health services are committed to enabling people to have control over their lives and illness, to work in a strength-based approach to enable people, utilising the philosophy and the model of recovery. The integrated social and health care model provides a holistic response for people and carers, to enable people live healthy and independent lives.

4.6.2 Examples of feedback regarding the quality of the service we have provided are as follows:

During a recent inspection by the Care Quality Commission, two Social Workers were interviewed by an Inspector in the Peterborough Adult Community Team (PACT). Informal feedback was received by the Inspector that *'interviewing the Social Workers had made him feel proud to be a Social Worker'*.

A Social Worker received positive feedback from the Court of Protection Judge, regarding the thoroughness of her report for the Court, which in turn helped the Service User (Older Person's Mental Health).

CPFT have presented a PRIDE award to one of the Older People Social Work Managers.

- 4.6.3 Cambridgeshire and Peterborough Clinical Commissioning Group (CCG) have commissioned a new Recovery and Community Inclusion Service for Cambridgeshire and Peterborough. The service will wrap around the current local clinical enhanced mental health primary care and secondary mental health services to provide an equitable, community-based, recovery-focussed service to support people to make connections within their community, improve their mental wellbeing and develop the skills to self-manage and gain independence. Commencing on the 2<sup>nd</sup> of September 2019, the new service will be branded as the 'Good Life' service and will be delivered by Cambridgeshire, Peterborough and South Lincolnshire Mind. The Good Life Service takes a fresh approach to community based wellbeing support and has been developed alongside individuals with lived experience of mental health issues.

## **5. CONSULTATION**

5.1 None required

5.2 None required.

## **6. ANTICIPATED OUTCOMES OR IMPACT**

- 6.1 Endorsement of the report will validate financial and service activity and performance 2018-2019 and demonstrate the Committee's support for continued delegation of the Council's responsibilities for mental health as established under the Mental Health Section 75 Partnership Agreement in 2014 but with revised activity, performance and financial targets.

## **7. REASON FOR THE RECOMMENDATION**

- 7.1 This report delivers the account of activity, outcomes and performance required under the Mental Health Section 75 Partnership Agreement and seeks endorsement to continue with the delegation of responsibilities to the Cambridgeshire and Peterborough NHS Foundation Trust.

## **8. ALTERNATIVE OPTIONS CONSIDERED**

- 8.1 The option of bringing the Mental Health Social Work service back into the Council was considered. However, the delegation of responsibilities to the Trust contributes to a more seamless experience and improved outcomes for people who require specialist mental health care and support. In addition, there would be significant implications and therefore disruption for staff and service users in the short term if there were to be a change. It was possible to reach agreement about the key areas of concern relating to delivery of core social care responsibilities and accountabilities, performance and outcomes (see Section 4.5 above). It was therefore not deemed necessary to change the arrangement.

## **9. IMPLICATIONS**

## **Financial Implications**

- 9.1 Total investment in the Mental Health Section 75 Partnership Agreement is £1,482,328. This is an increase of £221,000 on investment through the previous Agreement (2014) i.e. there had been no uplift to the initial investment. The uplift rectifies under funding in a number of key areas:
- Non-pay (£50,000)
  - Learning and Development (£47,000)
  - Management costs inc. AMHP service (£95,000)
  - Prison Social Worker (£29,000)

## **Legal Implications**

- 9.2 There are no legal implications arising from the activity and decisions reported other than to recommend continuation of the arrangements established under the 2006 NHS Act of which, Section 75 allows delegation of responsibilities to an NHS body.

## **Equalities Implications**

- 9.3 No significant implications arising from the report. However, CPFT always strives to ensure dignity and respect in all its interactions and interventions with service users and the public and to address discrimination and to respect the diversity of individuals whatever their origin or beliefs.

## **Rural Implications**

- 9.4 No significant implications arising from the report.

## **10. BACKGROUND DOCUMENTS**

- 10.1 NHS Act 2006  
Care Act 2014  
Mental Health Act 2007

## **11. APPENDICES**

- 11.1 The revised Peterborough Mental Health Section 75 Partnership Agreement 2019-20 is attached.

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