

THE PETERBOROUGH HEALTH AND WELLBEING BOARD THE CAMBRIDGESHIRE HEALTH AND WELLBEING BOARD	AGENDA ITEM No. 9
20 SEPTEMBER 2018	PUBLIC REPORT

Report of:	Will Patten, Director of Commissioning	
Peterborough City Council Cabinet Member(s) responsible	Councillor Wayne Fitzgerald, Cabinet Member for Integrated Adult Social Care and Health	
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BETTER CARE FUND – INTRODUCTION OF NEW GUIDANCE

R E C O M M E N D A T I O N S	
FROM: Director of Commissioning	Deadline date: N/A
<p>The Peterborough Health and Wellbeing Board is asked to note and comment on the report and appendices.</p> <p>The Cambridgeshire Health and Wellbeing Board is asked to note and comment on the report and appendices.</p>	

1. ORIGIN OF REPORT

- 1.1 This report is submitted to the Health and Wellbeing Boards following the publication of the refreshed Integration and Better Care Fund (BCF) Operating Guidance for 2017-19

2. PURPOSE AND REASON FOR REPORT

- 2.1 The purpose of this report is to provide an overview of any key changes for 2018-19. The publication of the refreshed Integration and Better Care Fund (BCF) Operating Guidance 2017-19 has limited impact on current BCF 2017-19 plans and does not require any formal action by the Health and Wellbeing Boards' members.
- 2.2 This report is for the Peterborough Health and Wellbeing Board to consider under its Terms of Reference No. 2.8.3.6 '*To identify areas where joined up or integrated commissioning, including the establishment of pooled budget arrangements would benefit improving health and wellbeing and reducing health inequalities.*'

3. TIMESCALES

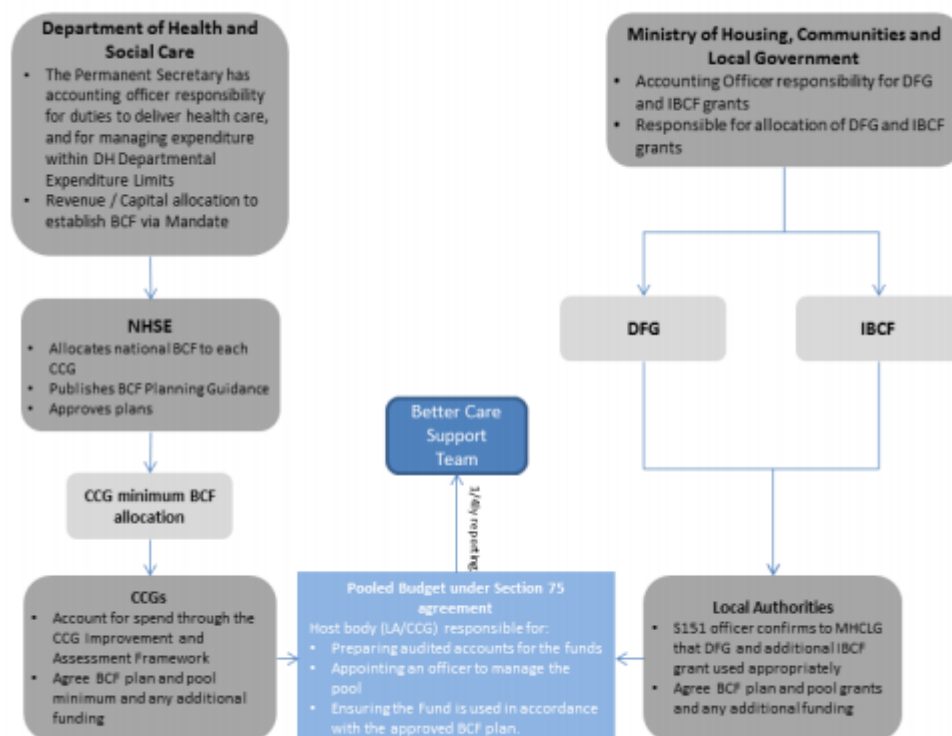
Is this a Major Policy Item/Statutory Plan?	NO	If yes, date for Cabinet meeting	N/A
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4. BACKGROUND AND KEY ISSUES

- 4.1 The refreshed Integration and Better Care Fund (BCF) Operating Guidance for 2017-19 was published on 18th July 2018.
- 4.2 Both Cambridgeshire and Peterborough submitted BCF plans for 2017-19 to NHS England on the 11th September 2017 following Health and Wellbeing Boards approvals and subsequently received full approval from NHS England in December 2017. These plans cover a two year period and there is no requirement to submit new plans for 2018-19.
- 4.3 The Integration and BCF Operating Guidance for 2017-19 has been refreshed and continues to provide the framework for the ongoing requirements of the BCF and Improved Better Care Fund (iBCF) as we continue to implement 2017-19 plans throughout 2018/19. There has been minimal change to the operating guidance and the key changes relate to:
- Clarification on the funding arrangements for the BCF and iBCF
 - How BCF metrics can be reviewed and refreshed for 2018-19
 - Guidance on the NHSE and NHSI national ambition for Reducing Length of Stay by 25% and how this impacts on BCF plans
 - Graduation from the BCF

4.4 **Clarification of the funding arrangements for the BCF and iBCF**

The below diagram sets out the accountability arrangements and flow of funding for the BCF.



In summary, at a national level:

There are three funding streams associated with the BCF, all of which must be transferred into a section 75 pooled budget agreement:

- The BCF funding for CCGs, which is part of NHS England's budget allocation.
- The Improved Better Care Fund (iBCF), which is paid to Upper Tier Local Authorities by the Ministry of Housing, Communities and Local Government (MHCLG).
- The Disability Funding Grant (DFG), which is paid to Upper Tier Local Authorities by MHCLG.

Accountabilities for these funding streams are set out below:

- The NHS England Accounting Officer (the Chief Executive) is accountable for the effective use of the BCF funding allocation to CCGs made by NHS England 3 via the reporting requirements set out in NHS England's mandate from Government.
- LAs (section 151 officers) will be the accountable body, under the terms of their grant agreements, for the DFG and iBCF grant funding that comes from MHCLG. Section 151 Officers (Chief Finance Officers) in local authorities are required to certify that the additional iBCF (the 2017 Spring Budget money) is being used exclusively on adult social care in 2018-19.

4.5

Review and refresh of BCF metrics for 2018-19

There continue to be four national metrics that we are required to report on quarterly in relation to our BCF plans. The below outlines the metrics and the impact of the refreshed guidance on them:

- **Delayed Transfers of Care (DTOC):** targets for 2018-19 will be set nationally and there is an expectation that these targets will replace those submitted in our 2017-19 plans. There is an expectation that we will deliver to target by September 2018 and then continue to maintain or exceed performance. The provisional targets that have been published nationally indicate a slight relaxation of targets across Peterborough and Cambridgeshire, particularly in relation to NHS attributable delays. Although, our national BCF performance will be monitored against these targets, locally system leaders continue to commit to delivery of the 3.5% target; performance of which will exceed BCF expectations. Appendix 1 provides a more detailed overview of the methodology and proposed changes to the DTOC metrics for Peterborough and Cambridgeshire.
- **Non-Elective Admissions:** targets were set for 2018-19 as per the CCG Operating Plans for 2017-19. If any revisions are made to the CCG Operating Plan baseline for 2017-19 this will be sourced nationally from UNIFY data and will be updated automatically.
- **Admissions to residential homes in over 65s:** targets were set for 2018-19 as part of our 2017-19 plans and there is no national requirement to refresh these metrics.
- **Over 65s who are still at home 91 days after discharge from hospital into reablement or rehabilitation services:** targets were set for 2018-19 as part of our 2017-19 plans and there is no national requirement to refresh these metrics.

In addition, a revised guide for counting DTOCs will be published in the coming months, for implementation in October 2018. This aims to bring greater clarity on the process for recording and attributing DTOCs, with a view of reducing the degree of variation across the country.

4.6

Length of Stay

NHS England and NHS Improvement recently set out the ambition for reducing the number of people in hospital who experience an extended stay of 21 days or more by 25%. Local CCGs have been asked to work with local authority partners to agree the local ambitions to support this. BCF plans will support delivery of this reduction through a continued focus on delivering the DTOC expectations (there are no additional BCF metrics being introduced relating to length of stay) and through implementation of the High Impact Change Model (with a particular focus on length of stay to be given in relation to systems to monitor patient flow, seven day services and trusted assessors).

4.7

Graduation

Graduation from the BCF, is an opportunity for areas with advanced integration established to progress beyond the BCF, offering an opportunity for less reporting and oversight. A first wave of expressions of interest in graduation were called for in April 2017. Following discussion locally, including at the Extraordinary Cambridgeshire Health and Wellbeing Board on the 27th April 2017, Cambridgeshire and Peterborough did not submit an application for graduation. Following this round of expressions of interest, there has been no national progression of the graduation process. The refreshed Integration and Better Care Fund Operating Guidance 2017-19 outlines that the first wave of shortlisted areas for graduation will hopefully be confirmed during 2018/19.

National partners will then work with shortlisted areas to test readiness for graduation and co-design the graduation model.

5. CONSULTATION

5.1 None

6. ANTICIPATED OUTCOMES OR IMPACT

6.1 None

7. REASON FOR THE RECOMMENDATION

7.1 The recommendation is for the Health and Wellbeing Boards to note and comment on the contents on this report.

8. ALTERNATIVE OPTIONS CONSIDERED

8.1 None

9. IMPLICATIONS

Financial Implications

9.1 None

Legal Implications

9.2 None

Equalities Implications

9.3 None

10. BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985

10.1 Integration and Better Care Fund (BCF) Operating Guidance for 2017-19

11. APPENDICES

11.1 Appendix 1 - Provisional BCF DTOC metrics briefing note