

STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE	Agenda Item No. 5
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Report of the Head of Community and Safety Services

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SAFER PETERBOROUGH PARTNERSHIP PLAN PERFORMANCE OVERVIEW

1. PURPOSE

- 1.1 The purpose of this report is to provide members of the Strong and Supportive Communities Scrutiny Committee with a summary overview of performance against the Safer Peterborough Partnership Plan.

2. RECOMMENDATIONS

- 2.1 That the committee note the content of this report.
- 2.2 That the committee, acting in its capacity as the statutory crime and disorder committee as set out under section 19 of the Police and Justice Act 2006 and as detailed in part 3, section 4.2 of the Council Constitution, apply appropriate scrutiny to the content of the report.

3. LINKS TO THE SUSTAINABLE COMMUNITY STRATEGY

- 2.3 The Sustainable Community Strategy sets out the overall strategic direction of Peterborough. The Safer Peterborough Partnership Plan sets out how the Community Safety Partnership will contribute to the overall vision of the Sustainable Community Strategy and specifically how it can contribute to the outcome of “making Peterborough more cohesive and safer” so that people of all ages and abilities can live, work and play in a prosperous and successful Peterborough without undue crime or fear of crime.

4. BACKGROUND

- 4.1 The Safer Peterborough Partnership has agreed a Community Safety Plan for 2014-17, delivery of which has been scrutinised throughout the year by this Committee.
- 4.2 This paper gives a summary of the overall progress made towards the Safer Peterborough Partnership Plan’s objectives using an easily identifiable colour indicator:
- Green signifies performance and activity which is on target
 - Amber signifies that there are some concerns or that data is not readily available
 - Red signifies that more progress is required or that there are challenges to overcome

5. KEY ISSUES

5.1 Priority One: Addressing Victim-Based Crime – Reducing Offending and Reoffending

Activity	Performance Measurements	Progress (Highlights Only)	RAG
Integrated Offender Management (IOM) and Youth Offending	<ul style="list-style-type: none"> • Reduction in offending following the six months after adoption onto the IOM scheme • Reduction in the frequency of offending amongst the IOM cohort • Reduction in the severity of offending amongst the IOM cohort 	<ul style="list-style-type: none"> • The IOM team have been working with the Home Office to improve the accuracy of how information is captured on re-offending, a new system called IDIOM has been launched and data from this will be available in early 2015. • Whilst reducing re-offending remains a key measure, the Partnership also recognises the importance of ‘softer’ outcomes. Incremental success criteria, such as changes in offenders’ behaviour or reduced chaos in their lifestyle, are in the process of being measured. • The successful partnership approach in managing these offenders is evidenced in the low levels of Serious Acquisitive Crime being recorded in the City. This cohort of offenders have historically contributed to a high proportion of vehicle crime and dwelling burglary, both of which remain much lower than their peak in 2012. 	GREEN
	<ul style="list-style-type: none"> • Youth Offending Service (YOS) binary recidivism rate • YOS frequency recidivism rate • YOS first time entrants’ rate 	<ul style="list-style-type: none"> • The rate of recidivism amongst young people is measured by identifying a cohort of people who are in the formal justice system and following them for a 12 month period and identifying which have re-offended. This gives the binary recidivism rate which is expressed as a percentage of re-offenders in the group. • There are a number of issues with the methodology which include significantly delayed reporting and as a result of small cohort numbers, single cases can make a significant change to the headline rate. • This is reflected in the increase in the binary rate of re-offending shown above. The actual number of young people re-offending continues to fall with a 5% reduction recorded in the latest period but the cohort size has reduced more quickly leading to the increase shown. This is likely to continue as the cohort size falls. 	GREEN

Activity	Performance Measurements	Progress (Highlights Only)	RAG
		<ul style="list-style-type: none"> The management and delivery of services to young offenders is changing rapidly, with a significant shift away from court orders and other formal interventions to informal, voluntary support at an increasingly early stage. This has clearly delivered a significant impact on reducing first time entrant numbers but has had a knock on effect of increasing the headline binary reoffending rate and in significantly reducing court throughput, the traditional source for YOS work. 	AMBER
Domestic Abuse and Sexual Violence	<ul style="list-style-type: none"> Increase in the reporting of Domestic Abuse to the newly commissioned SASP service (Specialist Abuse Services Peterborough) 	<ul style="list-style-type: none"> The new service began in April 2014 and so data is not available before this date for comparison purposes. However data from this year shows a steady number of referrals, of around 150 per month. Performance data must be considered in context of the significant changes made to the service following a retender exercise. In April 2014, traditional domestic abuse services for victims were integrated with sexual violence advocacy services to create SASP, an integrated service for adult victims of domestic abuse and sexual violence. In July 2014, SASP began its service for children and young people affected by domestic abuse or sexual violence. It is common for service activity to be affected during the initial period of transition into a new service. This will be continue to be closely monitored in 2015. 	AMBER
	<ul style="list-style-type: none"> Reduction in repeat victims referred to SASP 	<ul style="list-style-type: none"> Repeat victim data is not currently available, however data from the Multi-Agency Risk Assessment Conferences (MARAC, where high and medium risk domestic abuse cases are managed) can be used as a proxy. The data demonstrates that over the latest 12 month rolling period, there is a rate of almost 30% repeat cases heard at MARAC. This relatively high number of repeat cases can be attributed to a reduction in the threshold for cases to be heard at MARAC in June 2014. This has resulted in higher numbers of cases being heard, many of lower risk than would previously have been heard. 	AMBER

Activity	Performance Measurements	Progress (Highlights Only)	RAG
	<ul style="list-style-type: none"> Increase in the number of domestic abuse cases brought to justice 	<ul style="list-style-type: none"> This data is not currently captured, work is being undertaken in collaboration with the Specialist Domestic Violence Court which sits in Peterborough, to address this. 	AMBER
Hate Crime	<ul style="list-style-type: none"> Increase in the number of hate incidents reported to third parties, including through True Vision Increased number of hate crimes reported to the police 	<ul style="list-style-type: none"> Over the last 12 months, there has been an increasing number of hate crime offences, indicative of improving confidence levels in the public to report such offences to the Police. The detection rate has remained relatively static, with on average 37% of cases resulting in a detection. The Cambridgeshire hate crime steering group met in October. The police advised that there will now be a hate crime SPOC for each of the six areas in Cambridgeshire to ensure the new College of Policing guidance is fully implemented in Peterborough and the rest of Cambridgeshire. This also coincides with the launch of the victim's hub, delivering emotional and practical support to victims, even offering a self-referral route to victims who do not want to report a crime. At the same meeting the CPS clarified that all cases of hate crime should be referred to them for a charging decision and out of court disposals should not be used. This reflects the priority that the CPS gives to cases of hate crime. Their overall message was that there would have to be an exceptional reason as to why they did not prosecute for a hate crime offence. In Peterborough, the inaugural hate crime task and finish group meeting took place in November. The group looked at some particular areas which can be developed to make a difference to victims of hate crime and address under-reporting. Some of the key areas will be working with vulnerable adults and also to expand and develop preventative work with young people. 	AMBER
	<ul style="list-style-type: none"> Increase in the proportion of police investigations resulting in detection 	<ul style="list-style-type: none"> The detection rate for hate crimes currently sits at 36.9% which is below the average. 	AMBER

Activity	Performance Measurements	Progress (Highlights Only)	RAG
Substance misuse	<ul style="list-style-type: none"> • Numbers in effective treatment (for drugs and alcohol) • Increased successful completions (for drugs and alcohol) • Re-presentation rates (for drugs and alcohol) • Numbers of young people in treatment (substance misuse as a whole) • Increased planned exits for young people (substance misuse as a whole) 	<ul style="list-style-type: none"> • Drugs - The adult treatment service continues to consolidate their performance with numbers into treatment, penetration rate and successful completions, however there are concerns around re-presentation rates. This is expressed as a percentage of those completing treatment and then re-presenting. As such small changes in actual numbers of those re-presenting can have a huge effect on the percentage rate. It is, however, still too high and other factors around recovery capital need to be examined as does the appropriateness of those successfully completing treatment. The provider has adopted a number of strategies to address the re-presentation issue • Alcohol - In addition to specific treatment outcomes, specialist interventions continue to help individuals in a wider recovery agenda, with a number of clients taking up volunteering placements, independent housing, employment and training opportunities. • The Alcohol Harm Reduction Strategy's immediate priorities are around tackling street drinking, harm reduction among foreign nationals and the need for additional capacity in the treatment service. 	AMBER
Victims and Witnesses	<ul style="list-style-type: none"> • Victims Satisfaction Survey 	<ul style="list-style-type: none"> • The Victim Satisfaction Survey contains data which is taken from the results of Cambridgeshire Constabulary's surveys of victims of crime in Peterborough. They contain information on satisfaction with Ease of Contact, Police Actions, Follow up, Treatment and Overall Service. The average satisfaction level stands at 86.4% and has remained static over the last six months. • The local Police Victims' Hub became operational from 1st October 2014, the purpose of the hub is to provide emotional and practical support to anyone affected by crime including victims, bereaved relatives, parents or guardians of victims under 18 and members of staff where a business has been a victim of crime. This will be a key service providing support for victims and witnesses of crime in the City. 	GREEN

Activity	Performance Measurements	Progress (Highlights Only)	RAG
	<ul style="list-style-type: none"> Perceptions of ASB 	<ul style="list-style-type: none"> The Police have a Perceptions of ASB Survey which asks respondents if they have experienced high levels of ASB in their area. The latest data taken over a 12 month period shows that there has been an increase in levels of perceived ASB. Some caution should be applied when interpreting this data as the numbers questioned in the survey are relatively small. 	AMBER
	<ul style="list-style-type: none"> Reduction in the number of cracked and ineffective trials at the magistrate court 	<ul style="list-style-type: none"> No data is available at present. 	AMBER
Communications and Perceptions (Fear of Crime)	<ul style="list-style-type: none"> Reduction in fear of crime amongst Peterborough's residents and visitors 	<ul style="list-style-type: none"> We are exploring the possibility of a council- wide perception survey to measure this. 	AMBER

5.2 Priority Two: Tackling Anti-Social behaviour

Activity	Performance measurements	Progress (highlights only)	RAG
Tackling ASB	<ul style="list-style-type: none"> Reduction in ASB reported to police and Peterborough City Council 	<ul style="list-style-type: none"> The numbers of incidents reported to the Police and the Council have shown a continuous decrease over the last 12 months when compared to the same period in the previous year. The introduction of the new ASB legislation in October 2014 has given additional powers to Police Community Support Officers which allows a pragmatic deployment thereby making best use of available resources. This should enable the Police to have a greater impact upon immediate, emerging and continuing instances of ASB. 	GREEN
	<ul style="list-style-type: none"> Reduction in reported quality of life issues 	<ul style="list-style-type: none"> Quality of life incidents which include ASB, fly-tipping, littering etc. have shown an increase over the last six months. The introduction of the My Peterborough App (as outlined below) is likely to have had an impact on increasing numbers, due to making it easier to report. 	AMBER
	<ul style="list-style-type: none"> Increase in the number of My Peterborough apps downloaded on any platform 	<ul style="list-style-type: none"> This is the App which the public can use to report quality of life issues such as anti-social behaviour, fly-tipping etc. The number of downloads are increasing month on month. 	GREEN

Activity	Performance Measurements	Progress (Highlights Only)	RAG
Road Safety	<ul style="list-style-type: none"> Reduction in number of people killed and seriously injured on Peterborough's roads Reduction in number of people slightly injured on Peterborough's roads Reduction in the number of young people killed and seriously injured on Peterborough's roads, broken down by age Reduction in the number of pedestrians and cyclists killed and seriously injured 	<ul style="list-style-type: none"> Peterborough remains on track to meet the local targets which were set in the Local Transport Plan, however, the authority still ranks highly in terms of the total number of casualties per 100,000 residents when compared to other authorities. The 12 month rolling totals of casualties on Peterborough roads continue to show that motorcycles and young drivers aged 16 – 25 should remain a priority area for the partnership. The 16 - 25 age group represents 30% of all those killed and seriously injured on Peterborough's roads and motorcyclists represent 20%. The trends in the data are around road users rather locations. 	AMBER

5.3 Priority Three: Building Stronger and more supportive communities

Activity	Performance Measurements	Progress (Highlights only)	RAG
Changing Communities and Community Cohesion	<ul style="list-style-type: none"> Increase the number of families who are being worked with on the Connecting Families programme and who have been subsequently "turned around" 	<ul style="list-style-type: none"> Peterborough have now 'turned around' over 300 families, based on the criteria set by the Department for Communities and Local Government. Peterborough has been invited to join the expanded Troubled Families programme as an 'early starter' which will begin on 1st January 2015 and will work with a further 1,640 families over the next five years. 	GREEN
Welfare Reform, Poverty, Vulnerable Groups and People	<ul style="list-style-type: none"> Increase in the financial gain that individuals receive by enabling the full take-up of their benefit entitlement through support from the Peterborough Community Assistance Scheme (PCAS). 	<ul style="list-style-type: none"> Demand for the PCAS service remains steady with approximately 450 clients per month accessing the service. The Authority is working with DWP to identify funding opportunities for extending the scheme to enable more support to help get clients into employment as well as deal with immediate crises. 	GREEN

Activity	Performance Measurements	Progress (Highlights Only)	RAG
	<ul style="list-style-type: none"> Increase in the take up of free early-year education entitlement as a proportion of all eligible two year olds in the city 	<ul style="list-style-type: none"> Currently there is funding for the number of children the Department for Education (DfE) considers will be eligible for the entitlement in Peterborough. Based on Summer Term 2014, the take up figure is around 64%, which is a slight drop from the previous two terms. From September 2014, further criteria changes mean an additional 20% of two-year-olds nationally will become eligible for the free entitlement (in Peterborough this is estimated to be 54% of all two year olds). 	AMBER
	<ul style="list-style-type: none"> Improve the overall score of the Vulnerable Localities Index as a measure of cohesion 	<ul style="list-style-type: none"> An update on the Vulnerable Localities Index was undertaken in the summer, a number of small geographic areas were identified as being vulnerable to a breakdown in cohesion. Work is being done to identify why these areas may be vulnerable and potential packages for support, such as the Community Connector programme, are being identified. 	GREEN
Voluntary Sector	<ul style="list-style-type: none"> Increase voluntary sector participation 	<ul style="list-style-type: none"> Work on the Community Serve programme is identifying and prioritising community capacity work, and this is subject to a separate paper at a future scrutiny committee meeting. 	AMBER

Summary of above



6. IMPLICATIONS

Not applicable

7. CONSULTATION

The Safer Peterborough Partnership monitors performance on a bi-monthly basis.

8. EXPECTED OUTCOMES

That any comments or recommendations are taken forward as a result of the scrutiny applied to this report.

9. NEXT STEPS

Not applicable.

10. BACKGROUND DOCUMENTS

None

11. APPENDICES

None